

## Message Text

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ACTION ARA-10

INFO OCT-01 ISO-00 CIAE-00 DODE-00 PM-04 H-02 INR-07 L-03

NSAE-00 NSC-05 PA-01 PRS-01 SP-02 SS-15 USIA-06

COME-00 EB-07 LAB-04 SIL-01 AID-05 PC-01 AGR-05

ARAE-00 /080 W

----- 112625

P 121550Z MAR 76

FM AMEMBASSY LIMA

TO SECSTATE WASHDC PRIORITY 9286

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E.O. 11652: N/A

TAGS: PINR, EGEN, EALR, PE

SUBJECT: DRAFT OF PLAN TUPAC AMARU

1. SUMMARY: RECENTLY, COPIES OF PORTIONS OF PLAN TUPAC AMARU, THE GUIDE FOR THE REVOLUTION'S SECOND STAGE, HAVE BEEN CIRCULATING IN LIMA. FROM WHAT WE HAVE SEEN, THE DRAFT PLAN FOLLOWS LINE OF PLAN INCA, BUT GIVES THE SCREW A FEW MORE TURNS. IT MAY HAVE BEEN SELECTIVELY LEAKED BY SOME PERSONS WITHIN THE GOP TO TEST PUBLIC REACTION BEFORE BEING ISSUED IN FINAL FORM. END SUMMARY

2. DURING THE PAST WEEK, A NUMBER OF COPIES OF PORTIONS OF THE PROJECTED PLAN TUPAC AMARU, WHICH IS TO BE THE BLUE-PRINT FOR THE REVOLUTION'S SECOND STAGE, HAVE BEEN CIRCULATING IN LIMA. THE EMBASSY HAS OBTAINED COPIES OF SECTIONS RELATING TO EMPLOYMENT, LABOR RELATIONS, INFORMATION AND THE PRESS, BUSINESS REFORM, COMMERCE, MONETARY AND CREDIT REGIME INDUSTRY, HEALTH, SOCIAL SECURITY, AND HOUSING.

3. LIKE ITS PRECURSOR THE PLAN INCA, THE DRAFT PLAN IS RENDERED SCHEMATICALLY -- I.E., "SITUATION," "OBJECTIVE," AND "ACTIONS." THERE FOLLOW HIGHLIGHTS OF THE SECTIONS

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WE HAVE BEEN ABLE TO OBTAIN:

A. EMPLOYMENT

1. OBJECTIVE: PROGRESSIVE REDUCTION OF UNDER-EMPLOYMENT AND UNEMPLOYMENT.

2. ACTIONS:

--CHANNEL PUBLIC FUNDS TOWARD LABOR-INTENSIVE PROJECTS, PARTICULARLY IN AGRICULTURAL AND TRANSPORTATION SECTORS.

--LIMIT IMPORTATION OF CAPITAL-INTENSIVE TECHNOLOGIES FOR "NON-ESSENTIAL PHASES OF THE PRODUCTIVE PROCESS."

--ENCOURAGE SHIFT WORK, AS WELL AS "OTHER ACTIONS" AIMED AT INCREASING EMPLOYMENT.

B. LABOR RELATIONS

1. OBJECTIVE: LABOR RELATIONS COMPATIBLE WITH THE PRINCIPLE THAT LABOR IS THE SOURCE OF WEALTH.

2. ACTIONS:

--EXTEND BENEFITS OF WORKER PARTICIPATION IN BUSINESS PROPERTY, MANAGEMENT, AND PROFITS.

--REGULATE THE RIGHT TO STRIKE, ESTABLISHING SANCTIONS AGAINST THOSE WHO STRIKE ILLEGALLY.

--IMPROVE LABOR LEGISLATION AND EXTEND RIGHT TO UNIONIZE TO ALL WORKERS.

--REDUCE DIFFERENCE BETWEEN MAXIMUM AND MINIMUM SALARY LEVELS.

C. INFORMATION AND PRESS

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1. OBJECTIVES:

--MASS MEDIA IN SUPPORT OF EDUCATIONAL REFORM AND PURVEYING TRUE INFORMATION REGARDING THE NATIONAL AND INTERNATIONAL REALITIES.

--NATIONAL PRESS AND ELECTRONIC MEDIA OWNED BY STATE OR REPRESENTATIVE ORGANIZATIONS OF THE

"NEW SOCIETY."

2. ACTIONS:

--TRANSFER TO THE STATE ALL TELEVISION PROPERTIES, INCLUDING TELECENTRO.

--REDUCE HOURS OF TV PROGRAMMING AND INSURE THAT TV STATIONS DO NOT DEPEND ON ADVERTISING.

--INCREASE NATIONAL TV AND RADIO PROGRAMMING; LIMIT "DRASTICALLY" IMPORTED PROGRAMS.

--LIMIT PROGRESSIVELY AND FINALLY ELIMINATE THE SHOWING OF ALL FOREIGN FILMS NOT CONSISTENT WITH THE PROVISIONS OF THE EDUCATIONAL REFORM.

--CREATE NATIONAL RADIO NETWORK; EQUIP NATIONAL RADIO STATION WITH TRANSMITTERS CAPABLE OF REACHING ABROAD.

--COMPLETE TRANSFER OF NATIONAL DAILIES TO REPRESENTATIVE ORGANIZATIONS OF PERU'S SOCIETY IN FORMATION."

--REGULATE ADVERTISING; PROHIBIT THAT WHICH ENCOURAGES THE CONSUMPTION OF NON-ESSENTIAL GOODS OR RESULTS IN FOREIGN EXCHANGE LOSS.

D. BUSINESS REFORM

1. OBJECTIVE: BUSINESS STRUCTURE THAT RECOGNIZES LABOR AS THE SOURCE OF WEALTH AND THAT GIVES PRINCIPAL WEIGHT TO THE SOCIAL PROPERTY SECTOR, WHICH SHOULD LIMITED OFFICIAL USE

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ACCOUNT FOR MORE THAN 25 PERCENT OF NATIONAL PRODUCTION.

2. ACTIONS:

--ESTABLISH LABOR COMMUNITIES IN ALL STATE ENTERPRISES.

--ESTABLISH A NORM THAT WILL GUARANTEE WORKER PARTICIPATION IN DECISION-MAKING IN STATE ENTERPRISES.

--DEFINE STRATEGY THAT WILL ENABLE SOCIAL PROPERTY ENTERPRISES TO TAKE OVER MORE THAN 25 PERCENT OF NATIONAL PRODUCTION.

--GUARANTEE THE RIGHT OF WORKERS IN SMALL

ENTERPRISES TO UNIONIZE BY JOB FUNCTION.

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E. COMMERCE

1. OBJECTIVE: FOREIGN TRADE UNDER STATE CONTROL AND  
ESTABLISHMENT OF SYSTEM OF INTERNAL AND EXTERNAL COMMERCE  
THAT INSURES PROVISION OF NATIONAL NEEDS.

2. ACTIONS:

---HAVE MINISTRY OF COMMERCE ASSUME CONTROL OF ALL FOREIGN  
TRADE.

---REGULATE INTERNAL PRICES OF GOODS THAT ARE ALSO EXPORTED,  
SO THAT FLUCTUATION OF EXTERNAL PRICES WILL NOT AFFECT  
PRODUCTION.

---GIVE EXPORT INCENTIVES ONLY FOR NON-TRADITIONAL PRODUCTS  
OF HIGH AGGREGATE VALUE.

---REGULATE IMPORTS ACCORDING TO COUNTRY'S NEED AND THE  
AVAILABILITY OF FOREIGN RESERVES; ELIMINATE IMPORTATION  
OF LUXURY ITEMS.

---IDENTIFY AND CONTROL PRICES AND PRODUCTION OF ESSENTIAL  
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PRODUCTS.

#### F. MONETARY AND CREDIT REGIME

1. OBJECTIVE: CREDIT INSTITUTIONS UNDER STATE CONTROL  
AND A FINANCIAL POLICY ORIENTED TO SUPPORT NATIONAL  
DEVELOPMENT PLANS.

#### 2. ACTIONS:

---COMPLETE TRANSFER TO STATE OF ALL BANKING, INSURANCE,  
SAVINGS AND LOAN, AND FINANCIAL ORGANIZATIONS.

---ORIENT HOUSING CREDIT TOWARD NEEDS OF "GREAT MAJORITIES."

#### G. INDUSTRY

1. OBJECTIVE: PERMANENT, SELF-SUSTAINING INDUSTRIAL  
DEVELOPMENT THAT CONTRIBUTES TO NATIONAL DEVELOPMENT AND  
ECONOMIC INDEPENDENCE.

#### 2. ACTIONS:

---PROMOTE PRODUCTION OF ESSENTIAL GOODS; DISCOURAGE  
PRODUCTION OF LUXURY ITEMS.

---PROHIBIT IN LIMA-CALLAO AREA CONSTRUCTION OF MEDIUM AND  
LARGE INDUSTRIES AND, TO EXTENT POSSIBLE, PROHIBIT  
EXPANSION OF EXISTING INDUSTRIES IN THAT AREA.

---RESTRICT PRODUCTION OF AUTOMOBILES FOR  
PRIVATE USE; INCREASE PRODUCTION OF VEHICLES DESIGNED FOR  
FREIGHT OR MASS-TRANSPORT.

---PROGRESSIVELY ELIMINATE DIRECT FOREIGN INVESTMENT IN  
INDUSTRY THROUGH NATIONALIZATION CONTRACTS AT FIXED TERM.

---PROHIBIT UTILIZATION OF FOREIGN PATENTS FOR LUXURY ITEMS  
AND LIMIT THEIR UTILIZATION FOR OTHER PRODUCTS.

#### H. HEALTH

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1. OBJECTIVE: SOCIALLY-ORIENTED MEDICAL SERVICES WITHIN REACH OF ENTIRE POPULATION.

2. ACTIONS

---INTEGRATE ALL HEALTH SERVICES UNDER ONE ADMINISTRATION AND PREPARE WAY FOR THE PROGRESSIVE SOCIALIZATION OF ALL HEALTH SERVICES.

---ESTABLISH MEASURES TO CONTROL ALL PRIVATE MEDICAL ACTIVITY WITH VIEW TO ELIMINATING PROFIT MOTIVE.

I. SOCIAL SECURITY

1. OBJECTIVE: AN EFFICIENT SOCIAL SECURITY SYSTEM SERVING ENTIRE POPULATION.

2. ACTIONS;

---EXTEND PROGRESSIVELY SOCIAL SECURITY TO ENTIRE POPULATION.

---REORGANIZE, UNIFY, AND MORALIZE SOCIAL SECURITY ORGANIZATIONS.

J. HOUSING

1. OBJECTIVE: ALL FAMILIES WITH ACCESS TO ADEQUATE HOUSING.

2. ACTIONS:

---DEVELOP SOCIAL PROPERTY ENTERPRISES TO PRODUCE CONSTRUCTION MATERIALS.

---ESTABLISH NORMS THAT WOULD CONTROL RENTS AND RELATE THEM TO THE COSTS OF THE DWELLINGS. (THIS IDEA HAS BEEN CODIFIED IN A DRAFT DECREE LAW WHICH STATES, INTER ALIA, THAT ANNUAL RENT CANNOT EXCEED 9-14 PERCENT OF DWELLING'S "SELF-EVALUATION"- I.E., AMOUNT CLAIMED BY OWNER FOR TAX PURPOSES; "SELF-EVALUATION" MAY BE ADJUSTED ANNUALLY, BUT CANNOT EXCEED BY MORE THAN 50 PERCENT THE COST OF CONSTRUCTION.)  
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4. COMMENT: FROM WHAT WE HAVE SEEN, THE DRAFT PLAN APPEARS TO CONTINUE WITHOUT DEVIATION ALONG THE COURSE PLOTTED BY THE PLAN INCA. VIEWED FROM THIS PERSPECTIVE, IT CALLS FOR THE "DEEPENING" OF THE REVOLUTION PROMISED BY MORALES BERMUDEZ WHEN HE ASSUMED POWER. PREDICTABLY, THE CONCEPTS CONTAINED PLAN TUPAC AMARU HAVE BEEN DULY LAUDED WITHOUT QUALIFICATION

IN LIMA'S LEFTIST PRESS. HOWEVER, THE PORTIONS OF THE DRAFT  
PLAN WHICH HAVE BECOME KNOWN (NOTABLY THE PRIVATE SECTOR AND  
PUBLIC INFORMATION SECTIONS PUBLISHED IN LAST WEEK'S EQUIS  
"X" MAGAZINE) HAVE COME AS A SHOCK TO MANY BUSINESS LEADERS  
AND OTHERS WITH CONSERVATIVE VIEWS WHO WERE HOPEFUL THAT  
IN THE SECOND STAGE THE REVOLUTION'S TONE AND THRUST  
WOULD BE SUBTLY MODERATED. IF, AS IS WIDELY BELIEVED,  
SOME PERSONS WITHIN THE GOVERNMENT RELEASED THE DRAFT  
PLAN "EXTRA-OFFICIALLY" TO TEST PUBLIC REACTION, SOME  
OF THE MORE CONTROVERSIAL PROPOSALS MAY YET BE ELIMINATED  
OR MUTED BEFORE BECOMING DOCTRINE. IN THE MEANTIME,  
THE PLAN TUPAC AMARU IS BUT ANOTHER FACTOR RESPONSIBLE  
FOR GROWING UNEASE HERE.  
DEAN

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## Message Attributes

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**Capture Date:** 01 JAN 1994  
**Channel Indicators:** n/a  
**Current Classification:** UNCLASSIFIED  
**Concepts:** DOCUMENTS, TUPAC AMARU, PROGRAMS (PROJECTS), POLITICAL SITUATION, ECONOMIC PROGRAMS  
**Control Number:** n/a  
**Copy:** SINGLE  
**Draft Date:** 12 MAR 1976  
**Decaption Date:** 01 JAN 1960  
**Decaption Note:**  
**Disposition Action:** RELEASED  
**Disposition Approved on Date:**  
**Disposition Authority:** powellba  
**Disposition Case Number:** n/a  
**Disposition Comment:** 25 YEAR REVIEW  
**Disposition Date:** 28 MAY 2004  
**Disposition Event:**  
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**Drafter:** n/a  
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**Office:** ACTION ARA  
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**TAGS:** PINR, EGEN, EALR, PE  
**To:** STATE  
**Type:** TE  
**Markings:** Margaret P. Grafeld Declassified/Released US Department of State EO Systematic Review 04 MAY 2006